

Course 4 - Risk and Resilience Management – Module 4

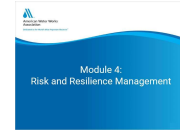
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1.1 Risk and Resilience Management



Notes:

This is Module 4, Risk and Resilience Management, the final module in Course 3 on Risk and Resilience Management of Water and Wastewater Systems.

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1.2 Learning Objectives

Learning Objectives

- Recognize mitigation measures that provide a positive Benefit / Cost Ratio
- Prioritize mitigation measures into phases
- Explain how the results of a 100 risk assessment support the development of an Emergency Response Plan
- Summarize how 1000 can be used to facilitate compliance with the AWWA

Notes:

These are the learning objectives for this module. After successfully completing this module, course participants will be able to:

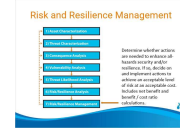
- Recognize mitigation measures that provide a positive Benefit / Cost Ratio
- Prioritize mitigation measures into phases
- Explain how the results of a 100 risk assessment support the development of an Emergency Response Plan
- Summarize how 1000 can be used to facilitate compliance with the AWWA

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1.3 Risk and Resilience Management



Notes:

In this module, we will talk about the Risk and Resilience Management step and discuss the following topics:

- The steps in the Risk and Resilience process
- Example mitigation measures and
- How to calculate Gross Benefit, Net Benefit, and Benefit / Cost Ratio

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1.4 Example Baseline Risks

Example Baseline Risks

Asset/Location	Consequence	Frequency	Exposure	Reduction
Stormwater	Stormwater	10	10	1000
Stormwater	Stormwater	10	10	1000
Stormwater	Stormwater	10	10	1000
Stormwater	Stormwater	10	10	1000
Stormwater	Stormwater	10	10	1000
Stormwater	Stormwater	10	10	1000
Stormwater	Stormwater	10	10	1000
Stormwater	Stormwater	10	10	1000
Stormwater	Stormwater	10	10	1000
Stormwater	Stormwater	10	10	1000

Before beginning the Risk and Resilience Management step, you must first calculate baseline risk:

Notes:

Before you can perform Risk and Resilience Management, you must first calculate baseline risk. This is a reminder of baseline risk calculations we discussed in Module 3 for the following threat/asset pairs:

- Hurricane impacting a Pump Station
- Flood impacting a Water Treatment Plant
- Process Sabotage by an Insider impacting a Pump Station
- Proximity hazard, in the form of an upstream chemical tank farm, impacting a Water Treatment Plant
- A vehicle bomb impacting a finished water tank

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1.5 Risk and Resilience Management



Notes:

- This is the Risk and Resilience Management process.
- First you identify potential mitigation measures for your T-A pairs **that could reduce risk** and develop life cycle cost estimates. This includes capital costs and O&M costs.
- Often we simultaneously consider groups of complementary mitigation measures and refer to them as mitigation portfolios.
- Then assume you have implemented the mitigation portfolio and re-evaluate C, V, and T values for each T-A pair to calculate risk values after mitigation.
- The Risk values after implementation of the mitigation portfolio will hopefully be less than the baseline Risk.
- Then you calculate the risk reduction metrics:
 - Gross Benefit
 - Net Benefit
 - Benefit / Cost Ratio
- We will talk more about the risk reduction metrics in a few minutes.

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1.6 Example Mitigation Measures

Example Mitigation Measures

- Fences and barriers
- Cameras
- Lighting
- Electronic entry control
- Intrusion detection
- Network firewalls
- Security SOPs
- Security personnel
- Improved policies and procedures
- Preparedness plans
- Training and exercises

Notes:

These are some example mitigation measures. There are many, many others that could be considered, but this gives you a general idea. Remember many of these security measures are discussed in G4B.

The examples in this slide include things like:

- Fences and barriers
- Cameras
- Lighting
- Electronic entry control
- Intrusion detection
- Network firewalls
- Security Standard Operating Procedures
- Security personnel
- Improved policies and procedures
- Preparedness plans, and
- Training and exercises

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1.7 Benefit Evaluation Metrics

Benefit Evaluation Metrics

$\text{Total Gross Benefit} - \text{Baseline Risk} = \text{Mitigation Risk}$
 $\text{Net Benefit} = \text{Total Gross Benefit} - \text{Mitigation Cost}$
 $\text{Net Benefit} / \text{Cost Ratio} = \text{Net Benefit} / \text{Mitigation Cost}$

- Use priority to implement measures that have the greatest benefit, low cost, and high return.
- Use the Benefit / Cost Ratio as the "tie breaker" between options with very similar levels of net benefit.
- A Benefit / Cost ratio greater than 1.0 means there is a return on the investment made in the mitigation measure (higher is better).

Notes:

This slide shows how to calculate the benefit evaluation metrics:

- $\text{Total Gross Benefit} = \text{Baseline Risk} - \text{Mitigation Risk}$
- $\text{Net Benefit} = \text{Total Gross Benefit} - \text{Mitigation Cost}$
- $\text{Net Benefit} / \text{Cost Ratio} = \text{Net Benefit} / \text{Mitigation Cost}$

These are calculated for each mitigation measure / portfolio. In order to achieve the greatest return on investment for your mitigation dollars, you should give priority to mitigation measures that have the highest Net Benefit, less saved, and injuries avoided.

The Benefit / Cost ratio should be used as a "tie breaker" between options with very similar levels of net benefits. A Benefit / Cost ratio greater than 1.0 means there is a return on the investment made in the mitigation measure (higher is better).

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1.8 Example Benefit Calculations

Example Benefit Calculations

- Potential contamination of an elevated water tank.
- The Baseline Risk of this T-PA pair is assumed to be \$100,000.

Notes:

Now we will go through an example of benefit calculations. The threat-asset pair being evaluated is potential contamination of a water storage tank and we will assume the Baseline Risk is \$100,000.

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1.9 Example Mitigation Portfolio

Example Mitigation Portfolio

- Mitigation portfolio cost: \$15,000
 - Construct fence with warning signs
 - Install ladder guard
 - Improve lighting
 - Perform random security patrols
- Consequence remains unchanged, vulnerability is reduced, Threat Likelihood decreases
- Mitigation Risk is \$1,000

Notes:

We are going to evaluate the risk reduction metrics of this mitigation portfolio:

- Construct a fence with warning signs
- Install a ladder guard
- Improve lighting, and
- Perform random security patrols

We'll assume the cost of this portfolio is \$15,000.

When you've evaluated C, V, and T, you determine that:

Consequence remains unchanged because the mitigation measures in this portfolio would not change the outcome / consequences if the event is successful.

Vulnerability is reduced because the adversary is more likely to be detected / stopped and therefore less likely to be successful.

Threat Likelihood decreases because the adversary will likely choose another target.

As a result, we'll assume the revised risk of the T-A pair is \$1,000.

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1.10 Example Calculations

Example Calculations

	Given when:
Total Gross Benefit	Baseline Risk - Mitigation Risk
Baseline Risk - Mitigation Risk	\$100,000 - \$15,000 = \$85,000
Net Benefit	Total Gross Benefit - Mitigation Cost
Total Gross Benefit - Mitigation Cost	\$85,000 - \$15,000 = \$70,000
Net Benefit / Cost Ratio	Net Benefit / Mitigation Cost
Net Benefit / Mitigation Cost	\$70,000 / \$15,000 = 4.7

Notes:

Now we will calculate Total Gross Benefit, Net Benefit, and Benefit / Cost Ratio.

On the previous slides, we were told that Baseline Risk = \$100,000, Risk after implementing the mitigation portfolio = \$15,000, and the cost of implementing the mitigation portfolio = \$15,000.

Total Gross Benefit is calculated by taking the Baseline Risk (\$100,000) and subtracting the Mitigation Risk (\$15,000), resulting in the Total Gross Benefit = \$85,000.

The Net Benefit equals the Total Gross Benefit (\$85,000) and subtracting the Mitigation Cost (\$15,000), resulting in the Net Benefit = \$70,000.

The Net Benefit / Cost Ratio is calculated by dividing the Net Benefit (\$70,000) by the Mitigation Cost (\$15,000), resulting in a Net Benefit / Cost Ratio of 4.7.

As you can see, the mitigation portfolio evaluated in this example provides a high Net Benefit of \$70,000 and a very favorable Net Benefit / Cost Ratio of 4.7. Remember, a Net Benefit / Cost Ratio of greater than 1.0 indicates a positive return on investment associated with implementing the mitigation options.

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1.11 Risk / Resilience Workshop

Risk / Resilience Workshop with Stakeholders

- Discuss and achieve consensus on risk / resilience management recommendations
- Strike a balance between the financial resources needed and the willingness of the utility to accept risk
- Manage expectations
- Take ownership of the results

Notes:

Once you have evaluated risk reduction and resilience improvement measures for all of your threat-asset pairs, it is recommended that you conduct a Risk & Resilience Workshop with stakeholders. In the workshop you should discuss and achieve consensus on risk / resilience management recommendations.

No utility has enough money to implement every mitigation recommendation, so it is necessary to strike a balance between the financial resources needed to address risk and the willingness of the utility to accept some degree of risk.

If you are a consultant helping a utility with this workshop, remember this is not YOUR risk assessment, it is the UTILITY's risk assessment, and it is important for the utility stakeholder to take ownership of the results.

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1.12 Which mitigation portfolio would be preferred? (Multiple Choice, 10 points, 3 attempts permitted)

Knowledge Check

Which mitigation portfolio would be preferred?

☐ Net Benefit of \$50,000 and B/C ratio of 0.3
☐ Net Benefit of \$50,000 and B/C ratio of 3.5
☒ Net Benefit of \$50,000 and B/C ratio of 1.0
☐ Net Benefit of \$5,000 and B/C ratio of 1.5

Correct Choice

Correct	Choice
	Net Benefit of \$50,000 and B/C ratio of 0.3
	Net Benefit of \$50,000 and B/C ratio of 3.5
X	Net Benefit of \$50,000 and B/C ratio of 1.0
	Net Benefit of \$5,000 and B/C ratio of 1.5

Feedback when correct:
That's right! You selected the correct response.

Feedback when incorrect:
You did not select the correct response. Please reference slide 7.

Notes: Now let's check your understanding of the benefit evaluation metrics used to select favorable mitigation portfolios.

Correct answer: c

a) Incorrect - The Net Benefit of \$50,000 is good, but the B/C ratio of 0.3 is poor

b) Incorrect - The B/C ratio of 3.5 is good but the Net Benefit of \$5,000 is less than other options

c) Correct - Net Benefit of \$50,000 and B/C ratio of 1.0 are the best combination of metrics

d) Incorrect - The B/C ratio of 1.5 is pretty good, but the Net Benefit of \$5,000 is less than other options

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1.13 Prioritizing Implementation of Mitigation Measures

Prioritizing Implementation of Mitigation Measures

Criteria that may be considered in prioritizing mitigation measures may include:

- Enhanced policies and procedures, which have low cost but will create an improved culture of security and preparedness
- Projects that provide dual benefits by improving operational efficiency as well as decreasing risk
- Projects that replace existing systems that are ineffective or that are reaching end-of-life

Notes:

Most utilities will not have enough money to implement all selected mitigation measures at one time, so you should prioritize the implementation into phases. Here are some criteria you should consider when setting priorities:

- Enhanced policies and procedures, which have low cost but will create an improved culture of security and preparedness
- Projects that provide dual benefits by improving operational efficiency as well as decreasing risk
- Projects that replace existing systems that are ineffective or that are reaching end-of-life

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1.14 Prioritizing Implementation of Mitigation Measures

Prioritizing Implementation of Mitigation Measures

Criteria that may be considered in prioritizing mitigation measures may include:

- Projects that reduce the risk of multiple T-A pairs
- Projects that reduce the vulnerability of a T-A pair to zero
- Projects that provide layered defense in depth by detecting / protecting outer layers prior to inner layers / preventing water loss prior to treatment
- Professional judgment

Notes:

Here are some additional prioritization criteria you should consider:

- Projects that reduce the risk of multiple T-A pairs or reduce the vulnerability of a T-A pair to zero
- Projects that provide layered defense in depth by detecting / protecting outer layers prior to inner layers
- And, of course, Professional judgment

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1.15 Example Prioritization of Mitigation Measures

Example Prioritization of Mitigation Measures

Short-term (as soon as possible)

- Cybersecurity measures
- Updating policies, procedures, and design standards
- Conducting training and exercises
- Developing mutual aid agreements

Notes:

The next few slides present examples of how you might potentially prioritize mitigation projects into short, mid, and long-term buckets.

Short-term measures yield high benefits and should be implemented as soon as possible. These may include:

- Cybersecurity measures
- Updating policies, procedures, and design standards
- Conducting training and exercises
- Developing mutual aid agreements

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1.16 Example Prioritization of Mitigation Measures

Example Prioritization of Mitigation Measures

Mid-term (1-5 years)

- High impact / low cost capital projects
- Integrating security and preparedness into new construction and major renovations
- Replacing / upgrading security technologies that have reached end-of-life

Notes:

Mid-term projects may possibly be implemented in the next 1 to 5 years, and could include:

- High impact / low cost capital projects
- Integrating security and preparedness into new construction and major renovations, and
- Replacing / upgrading security technologies that have reached end-of-life

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1.17 Example Prioritization of Mitigation Measures

Example Prioritization of Mitigation Measures

Long-term (5+ years)

- Expensive capital projects that may require grant funding
- Projects requiring long lead time for planning and design
- Projects associated with the Capital Improvement Program (CIP) that are scheduled beyond 5 years

Notes:

Long-term measures may be ones that you implement beyond 5 years. These may include:

- Expensive capital projects that may require grant funding
- Projects requiring a long lead time for planning and design, and
- Projects associated with the Capital Improvement Program (CIP) that are scheduled beyond 5 years

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1.18 Example Implementation Plan

Example Implementation Plan

Item	Priority	Owner	Due Date
Develop security concepts, conduct risk assessment	High	City Hall	Q1 2022
Provide waterline intrusion training	Medium	City Hall	Q2 2022
Develop security plan	High	City Hall	Q1 2022
Review	Medium	City Hall	Q2 2022
Develop security plan	High	City Hall	Q1 2022
Install new waterline cameras	High	City Hall	Q2 2022
Develop	Medium	City Hall	Q2 2022
Construct elevated water tank	High	City Hall	Q3 2022
Construct	Medium	City Hall	Q4 2022

Notes:
This table is a simplified example of what a prioritized implementation plan may look like. You could also have columns for:

- CIP identification number
- Expected date of implementation
- Justification
- And who is responsible for tracking and implementing the project

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1.19 Activity (Multiple Response, 10 points, 3 attempts permitted)

Activity

Select the short term (or even no possible) mitigation measures that the city could implement at the moment.

- ☒ Require stronger computer passwords
- ☒ Develop security design standards
- ☒ Conduct tabletop exercises
- ☒ Update the access control policy
- ☐ Install in-line chlorine residual sensors at City Hall, the local hospital, and the local high school
- ☐ Build a dam that creates an alternate water source
- ☐ Repair dilapidated fences around new elevated storage tanks

Correct	Choice
X	Require stronger computer passwords
X	Developing security design standards
X	Conduct tabletop exercises
X	Update the access control policy
	Install in-line chlorine residual sensors at City Hall, the local hospital, and the local high school
	Build a dam that creates an alternate water source
	Repair dilapidated fences around new elevated storage tanks

Feedback when correct:
That's right! You selected the correct response.

Feedback when incorrect:
You did not select the correct response. The correct answers are: Require stronger computer passwords, developing security design standards, conduct tabletop exercises, update the access control policy. Please review slides 25.

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1.20 Activity (Multiple Response, 10 points, 3 attempts permitted)

Activity

Select the medium (or long-term) mitigation measures from the list below. Select all that apply.

- ☒ Construct a floodable water protect a water treatment plant and create an area for an amusement park and several other attractions to be constructed
- ☒ Repair dilapidated fences around new elevated storage tanks
- ☒ Replace surveillance cameras at the water intake with improved technology
- ☒ Update the access control policy
- ☒ Install in-line chlorine residual sensors at City Hall, the local hospital, and the local high school
- ☒ Add intrusion detection during an ongoing pump station upgrade
- ☒ Require stronger computer passwords

Correct	Choice
	Construct a floodable water protect a water treatment plant and create an area for an amusement park and several other attractions to be constructed
X	Repair dilapidated fences around new elevated storage tanks
X	Replace surveillance cameras at the water intake with improved technology
	Update the access control policy
X	Install in-line chlorine residual sensors at City Hall, the local hospital, and the local high school
X	Add intrusion detection during an ongoing pump station upgrade
X	Require stronger computer passwords

Feedback when correct:
That's right! You selected the correct response.

Feedback when incorrect:
You did not select the correct response. The correct answers are: repair dilapidated fences around new elevated storage tanks, replace surveillance cameras at the water intake with improved technology, add intrusion detection during an ongoing pump station upgrade, install in-line chlorine residual sensors at City Hall, the local hospital, and the local high school. Please review slides 26.

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1.21 Activity (Multiple Response, 10 points, 3 attempts permitted)

Activity

Select the long term (or even no possible) mitigation measures from the list below. Select all that apply.

- ☒ Construct a floodable water protect a water treatment plant and create an area for an amusement park and several other attractions to be constructed
- ☒ Repair dilapidated fences around new elevated storage tanks
- ☒ Build a dam that creates an alternate water source
- ☒ Update the access control policy
- ☒ Rebuild a large pump station located in the 100-year floodplain, construct a new water treatment plant with advanced security features to serve a growing area
- ☒ Construct a new water treatment plant with advanced security features to serve a growing area
- ☒ Require stronger computer passwords

Correct	Choice
X	Construct a floodable water protect a water treatment plant and create an area for an amusement park and several other attractions to be constructed
X	Repair dilapidated fences around new elevated storage tanks
X	Build a dam that creates an alternate water source
	Update the access control policy
X	Rebuild a large pump station located in the 100-year floodplain, construct a new water treatment plant with advanced security features to serve a growing area
X	Construct a new water treatment plant with advanced security features to serve a growing area
	Require stronger computer passwords

Feedback when correct:
That's right! You selected the correct response.

Feedback when incorrect:
You did not select the correct response. The correct answers are: Rebuild a large pump station located in the 100-year floodplain, construct a new water treatment plant with advanced security features to serve a growing area, Construct a floodable water protect a water treatment plant and create an area for amusement park and several other attractions to be constructed, build a dam that creates an alternate water source. Please review slide 27.

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1.22 Using J100 to Comply with AWIA

Using J100 to Comply with AWIA

- Risks to the system from individual acts and natural hazards
- Resilience of system components
- Monitoring practices
- Financial investments of the utility
- Use, storage, or handling of various chemicals
- Operation and maintenance
- Evaluation of capital and operational needs for risk and resilience management

Notes:
Remember one of the objectives of this course was to explain how J100 can be used to facilitate compliance with the AWIA. This slide reminds us of some of the things that the Act says must be included in a risk and resilience assessment. We have already talked about each of these in previous modules, but let's talk a little more about:

- Evaluation of capital and operational needs for risk and resilience management

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1.23 Capital and Operational Needs for Risk and Resilience Management

Capital and Operational Needs for Risk and Resilience Management

- J100 results help define capital and operational needs
 - Risk and Resilience Management Sub-Committee
 - Life cycle cost estimates
 - Grouping of measures to create mitigation portfolios
 - Integrating security and preparedness into CIP planning
 - Prioritizing projects for phased implementation

Notes:
J100 results can help define capital and operational needs in the following ways:

- Risk and Resilience Management calculations yield life cycle cost estimates for individual mitigation measures and mitigation portfolios
- The grouping of mitigation measures to create portfolios helps to form projects
- J100 results help integrate security and preparedness into CIP planning, and
- Prioritizing projects for phased implementation helps utilities understand budget needs in our years.

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1.24 Integrating Risk Mitigation into the Capital Improvement Plan

Integrating Risk Mitigation into the Capital Improvement Plan

- Establish a culture of security and preparedness that sets expectations for capital improvement planning
- Integrate risk and resilience features into all new construction and major renovations
- Create design standards that can be provided to design engineers and contractors
- Consider architectural features such as CPTED that provide passive security improvements

Notes:

Here are some things to consider when you are trying to integrate Risk Mitigation into the Capital Improvement Plan:

- Start by establishing a culture of security and preparedness that sets expectations for capital improvement planning
- Integrate risk and resilience features into all new construction and major renovations
- To do this you should create design standards that can be provided to design engineers and contractors, and lastly
- Consider architectural features such as Crime Prevention Through Environmental Design that provide passive security improvements

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1.25 Integrating Risk Mitigation into the Capital Improvement Plan

Integrating Risk Mitigation into the Capital Improvement Plan

- Identify positive risk and resilience aspects of projects already in the CIP
- Train CIP project managers to identify and preserve risk and resilience features
- Don't allow "value engineering" or last minute re-designs to eliminate redundancies or reverse intended benefits

Notes:

Here are some additional things to consider when you are trying to integrate Risk Mitigation into the Capital Improvement Plan:

- Acknowledge positive risk and resilience aspects of projects already in the CIP
- Train CIP project managers to identify and preserve risk and resilience features
- Don't allow "value engineering" or last minute re-designs to eliminate redundancies or reverse intended benefits

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1.26 Knowledge Check

(Multiple Choice, 10 points, 3 attempts permitted)

Knowledge Check

In what ways do 1000 results help define capital and operational needs? Check all that apply.

☐ Risk and Resilience Management calculations

☐ Life cycle cost estimates

☐ Grouping of measures to create mitigation portfolios

☐ Prioritizing projects for phased implementation

☒ All of the above

Correct	Choice
	Risk and Resilience Management calculations
	Life cycle cost estimates
	Grouping of measures to create mitigation portfolios
	Prioritizing projects for phased implementation
X	All of the above

Feedback when correct:

That's right! You selected the correct response.

Feedback when incorrect:

You did not select the correct response. All of the above is most correct.

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1.27 Using an RRA to Support Development of an ERP

Using an RRA to Support Development of an ERP

Notes:

Remember one of the objectives of this course was to explain how the results of an RRA can inform the development of an Emergency Response Plan. This graphic helps to illustrate this concept:

- The RRA helps identify and prioritize risks to the utility
- Identified risks provide an understanding of potential mission impacts
- These mission impacts help define emergency response needs
- And the emergency response needs help inform the development of the Emergency Response Plan

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1.28 Using an RRA to Support Development of an ERP

Using an RRA to Support Development of an ERP

- 1000 results inform the development of an ERP
 - Define and prioritize risks
 - Characterize dependencies
 - Quantify operational impacts
 - Identify cost-effective mitigation strategies

Notes:

So here are some ways that 1000 results can inform the development of an ERP

- Obviously the RRA can help define and prioritize risks
- It can help characterize dependencies
- It can help quantify operational impacts, and
- It can help identify cost-effective mitigation strategies

The RRA states that the RRA should drive the strategies, actions, and procedures in the ERP. All of the things mentioned above can inform the development of an ERP.

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1.29 Which of the following ways that the results of a 1000 assessment help support the development of an ERP? Check all that apply.

(Multiple Response, 10 points, 3 attempts permitted)

Knowledge Check

Which of the following are ways that the results of a 1000 assessment help support the development of an ERP? Check all that apply.

☐ a. Define and prioritize risks

☐ b. Characterize dependencies

☐ c. Quantify operational impact

☐ d. Identify cost-effective mitigation strategies

☒ e. All of the above

Correct	Choice
	a. Define and prioritize risks
	b. Characterize dependencies
	c. Quantify operational impact
	d. Identify cost-effective mitigation strategies
X	e. All of the above

Feedback when correct:

That's right! You selected the correct response.

Feedback when incorrect:

You did not select the correct response.

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1.30 Conclusion

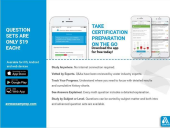
Conclusion

This concludes all four Modules of Course 3, Risk and Resilience Management of Water and Wastewater Systems

Notes:

This concludes all four Modules of Course 3, Risk and Resilience Management of Water and Wastewater Systems

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1.32 Closing

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